

# San Diego Community College District

Proposition S Bond Building Fund

San Diego, California

*Financial Statements, Supplemental  
Information and Independent Auditors' Reports*

*For the year ended June 30, 2006*



# San Diego Community College District Proposition S Bond Building Fund

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# San Diego Community College District Proposition S Bond Building Fund

## Introduction and Citizens' Oversight Committee Member Listing

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San Diego Community College District (District) is located entirely within San Diego County and consists of three two-year colleges and six continuing education centers. All three colleges are fully accredited by the Accrediting Commission for the Community and Junior Colleges of the Western Association of Schools and Colleges.

The District is governed by an elected five member Board of Trustees. The five Trustees are elected in even-numbered years to four-year terms by the voters in the District. The boundaries of the District did not change during the year ended June 30, 2006.

On November 5, 2002, by majority election of the Districts' registered voters, \$685,000,000 in general obligation bonds (Proposition S) were authorized to be issued and sold for the benefit of the District. Proceeds from the bonds are to be used for acquisition, construction, renovation, repair and modernization of certain District property and facilities and to refund or advance refund certain obligations of the District. Under the terms of Proposition S, a Citizens' Oversight Committee was established to oversee the expenditures of the Proposition S proceeds. The bonds are scheduled to be issued in four increments over a ten-year period. The first issuance and sale of general obligation bonds consisted of three series. Series 2003A and Series 2003C which closed on May 29, 2003 for a combined principal amount of \$96,585,000 and Series 2003B which closed on August 27, 2003 for a principal amount of \$8,415,000. The three series totaled \$105,000,000 and after issuance cost, refunding of a Lease Revenue Bond series and defeasement of a Certificate of Participation series, the net deposit to the Building Fund at the County Treasury was \$77,238,522. In addition to the 2003 series, the District issued Series 2005 in the amount of \$244,999,901 in fiscal year 2006.

Proposition S was a Proposition 39 bond. The passage of Proposition 39 in November 2000 amended the California Constitution to include accountability measures. Specifically, the District must conduct an annual, independent performance audit to ensure that funds have been expended only on the specific projects listed [Article XIII A, §1(b) (3) (C)] as well as an annual, independent financial audit of the proceeds from the sale of the bonds until all of the proceeds have been expended for facilities projects [Article XIII A, §1(b) (3) (D)].

Upon passage of Proposition 39, an accompanying piece of legislation, AB 1908, was also enacted, which amended the Education Code to establish additional procedures which must be followed if a District seeks approval of a bond measure pursuant to the 55% majority authorized in Proposition 39 including formation, composition and purpose of the Citizens' Bond Oversight Committee, and authorization for injunctive relief against the improper expenditure of bond revenues.

# San Diego Community College District Proposition S Bond Building Fund

## Introduction and Citizens' Oversight Committee Member Listing, Continued

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The Citizens' Bond Oversight Committee was comprised of the following members as of June 30, 2006:

<u>Name</u>	<u>Office</u>	<u>Affiliation</u>
Evonne Seron Schulze	Chair	Retired Board of Trustees Member/Member at Large
Thomas N. Fat	Member	Little Italy Business Association/Business Organization
Barry I. Newman	Member	San Diego Taxpayers Association/Tax Payer Organization
Roberta Spoon	Member	College Advisory Board Member/Endowment Trust Advisory Committee
Jim Ryan	Member	Association of General Contractors/Member at Large
Christopher Pearson	Member	San Diego Building Trades/Member at Large
Walter Heiberg	Member	McMillan Land Development/Member at Large
Honorable Federico Castro	Member	Superior Court Judge/Member at Large
Catherine Clarke Stoll	Member	League of Women's Voters/Member at Large
Kimbrally Zillgitt Gibbens	Member	San Diego Center For the Blind/Member at Large
Bobby G. Glaser	Member	The La Jolla Group/Member at Large
Reverend George Walker Smith	Member	AARP/Senior Citizens' Organization
Kerry Drake	Member	Associated Student Body President/Student Organization



## INDEPENDENT AUDITORS' REPORT

The Board of Trustees and  
the Citizens' Bond Oversight Committee  
San Diego Community College District  
San Diego, California

We have audited the accompanying balance sheet and statement of operations and changes in net assets for the Proposition S Bond Building Fund (Bond Fund) of the San Diego Community College District (District) as of and for the year ended June 30, 2006. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards in the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described in Note A to the financial statements, the Bond Fund financial statements present only the bond funds referred to above and are not intended to present the financial position and results of operations of the District in conformity with generally accepted accounting principles in the United States.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations and changes in fund balances for the Bond Fund of the District as of June 30, 2006, in conformity with generally accepted accounting principles in the United States.

*Caporicci & Larson*

San Diego, California  
September 1, 2006

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## **FINANCIAL STATEMENTS**

**San Diego Community College District**  
**Proposition S Bond Building Fund**  
**Balance Sheet**  
**June 30, 2006**

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**ASSETS**

Cash and investments	\$ 230,817,912
Accounts receivable	240,581
Due from other District's funds	<u>19,361</u>
<b>Total assets</b>	<b><u><u>\$ 231,077,854</u></u></b>

**LIABILITIES AND  
FUND BALANCES**

**Liabilities:**

Due to other District's funds	<u>\$ 87,673</u>
<b>Total liabilities</b>	<b><u>87,673</u></b>

**Fund Balances:**

Reserved for capital projects	<u>230,990,181</u>
<b>Total fund balances</b>	<b><u>230,990,181</u></b>
<b>Total liabilities and fund balances</b>	<b><u><u>\$ 231,077,854</u></u></b>

**San Diego Community College District**  
**Proposition S Bond Building Fund**  
**Statement of Revenue, Expenditures, and Changes in Fund Balance**  
**For the year ended June 30, 2006**

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**REVENUES:**

Interest income	\$ 7,291,562
Other income	756,852
<b>Total revenues</b>	<u>8,048,414</u>

**EXPENDITURES:**

Capital outlay	53,933,805
Contractual services	(24,781)
Equipment expenses	128,471
<b>Total expenditures</b>	<u>54,037,495</u>

<b>REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(45,989,081)</u>
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**OTHER FINANCING SOURCES (USES):**

Proceeds from issuances of long-term debt (Note E)	244,999,901
<b>Total other financing sources (uses)</b>	<u>244,999,901</u>
<b>Net change in fund balances</b>	199,010,820

**FUND BALANCES:**

Beginning of year	31,979,361
End of year	<u>\$ 230,990,181</u>

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**San Diego Community College District**  
**Proposition S Bond Building Fund**  
**Notes to Financial Statements**  
**For the year ended June 30, 2006**

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**1. ORGANIZATION**

The San Diego Community College District (District) serves approximately 100,000 students per semester as represented by five voting districts within Greater San Diego. The District currently operates San Diego City College, Miramar College, Mesa College and the Continuing Education Centers, which provide post-secondary instruction in an array of educational classes, programs and services. The colleges offer associate's degrees in the arts and sciences, in addition to advanced and basic certificates of learning.

The accompanying financial statements present the financial position and results of activities for the District Proposition S Bond Building Fund (Bond Fund). Escrow funds, debt service funds, costs of issuance and bonded debt are not presented in the accompanying financial statements.

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Presentation

The financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board and *Audits of State and Local Governmental Units* issued by the American Institute of Certified Public Accountants.

The budgetary and financial accounts of the District have been recorded and maintained in accordance with the Chancellor's Office of the California Community College's *Budget and Accounting Manual*.

Fund Structure

The Statement of Revenues, Expenditures, and Changes in Fund Balances is a statement of financial activities of the Bond Fund related to the current reporting period. Expenditures of the fund frequently include amounts for supplies, buildings, equipment, transfers to other funds, etc. Consequently, these statements do not purport to present the result of operations or the net income or loss for the period as would a statement of income for a profit-type organization.

Basis of Accounting

The Bond Fund of the District is maintained on the modified accrual basis of accounting. As such, revenues are recognized when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received or serviced or services rendered).

Budget

Budgets are based on a project basis as determined by contracts awarded and bond funds available for expenditure. Current project budget information may be obtained by contacting the Vice Chancellor - Facilities Management, 3375 Camino del Rio South, San Diego, CA 92108-6509.

**San Diego Community College District**  
**Proposition S Bond Building Fund**  
**Notes to Financial Statements, Continued**  
**For the year ended June 30, 2006**

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**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

Cash in County Treasury

In accordance with Education Code §41001, the District maintains its cash in the San Diego County Treasury. The County pools these funds with those of other districts in the County and invests the cash. Interest earned is deposited quarterly into participating funds.

Cash in the County Treasury is recorded at cost, which approximates fair value, in accordance with the requirements of GASB Statement No. 31.

Capital Assets and Long-Term Debt

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with the Bond Fund are determined by its measurement focus. The Bond Fund is accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered a measure of "available spendable resources". Thus, the capital assets and long-term liabilities associated with the Bond Fund are accounted for in the financial statements of the District and are not included in the accompanying financial statements.

Reservations of Fund Balances

The Bond Fund balances have been reserved for capital projects. Reservations were created to either (1) satisfy legal covenants that require a portion of the fund balances to be segregated for a specific purpose or (2) identify the portion of the fund balances that have been appropriated for contractual commitments.

**3. CASH AND INVESTMENTS**

At June 30, 2006, cash and investments consist of the following:

Cash with County Treasury	\$ 3,116,262
IXIS Funding Corp.	<u>227,701,650</u>
<b>Total cash and investments</b>	<b><u><u>\$ 230,817,912</u></u></b>

The District maintains its cash in the San Diego County Treasury as part of the common investment pool, at June 30, 2006 the carrying value was \$3,116,262. The County is restricted by Government Code §53635 pursuant to §53601 to invest in time deposits, U.S. Government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit and repurchase or reverse repurchase agreements.

The District invested the unused portion of the bond proceeds in the IXIS Funding Corp. At June 30, 2006, the fair value was \$227,701,650.

See the District's basic financial statements for disclosures related to cash and investments and the related risk disclosures.

**San Diego Community College District**  
**Proposition S Bond Building Fund**  
**Notes to Financial Statements, Continued**  
**For the year ended June 30, 2006**

**4. CONSTRUCTION COMMITMENTS**

In addition to construction amounts included in the financial statements, the District has construction commitments of approximately \$128,507,000 as of June 30, 2006. During the fiscal year 2006, the District issued an additional \$244,999,901 in general obligation bonds, Election of 2002, Series 2005 to fund these construction commitments.

**5. BONDED DEBT OF THE DISTRICT**

The District received authorization at an election held on November 5, 2002, by more than fifty-five percent of the votes cast by eligible voters within the District, to issue general obligation bonds not to exceed \$685,000,000 under Proposition 39. These bonds are issued in multiple series as general obligations of the District and therefore are not included in the accompanying financial statements. The following information is provided for purposes of additional analysis only.

Schedule of changes in General Obligation Bonds for 2006

	Balance at June 30, 2005	Additions	Deletions	Balance at June 30, 2006	Due within One Year	Due in More Than One Year
2003 Series A General Obligation	\$ 68,440,000	\$ -	\$ (12,035,000)	\$ 56,405,000	\$ 615,000	\$ 55,790,000
2003 Series B General Obligation	4,315,000	-	(2,115,000)	2,200,000	2,200,000	-
2003 Series C General Obligation	5,205,000	-	(2,575,000)	2,630,000	2,630,000	-
2005 Serial General Obligation	-	244,999,901	-	244,999,901	658,844	244,341,057
	<u>\$ 77,960,000</u>	<u>\$ 244,999,901</u>	<u>\$ (16,725,000)</u>	<u>\$ 306,234,901</u>	<u>\$ 6,103,844</u>	<u>\$ 300,131,057</u>

Tax-Exempt General Obligation Bonds, Election of 2002, Series 2003A

On May 29, 2003, \$86,345,000 in tax-exempt general obligation bonds (Series 2003A) were delivered to refund the District's Series 2000B Lease Revenue Bonds and to establish a project fund for the acquisition, construction, renovation, repair and modernization of certain District property and facilities. The issue consists of several serial bonds and a term bond. The serial bonds (\$71,195,000) mature in varying amounts from May 1, 2005 through 2024, with coupon rates ranging 3% to 5% and yield rates ranging 0.95% to 4.32%. The remaining \$15,150,000 term bond matures on May 1, 2028 with a 5% coupon rate and yield rate of 4.39%. Debt service consists of interest and principal payable May 1 of each year, commencing on May 1, 2005.

Bond proceeds, net of related issuance costs, were deposited with the trustee for establishment of the building fund, a debt service fund and refunding of the Series 2000B Lease Revenue Bonds. The District had used the original proceeds of the Series 2000B Lease Revenue Bonds to finance the acquisition and construction of new buildings and the renovation of previously existing buildings.

**San Diego Community College District**  
**Proposition S Bond Building Fund**  
**Notes to Financial Statements, Continued**  
**For the year ended June 30, 2006**

**5. BONDED DEBT OF THE DISTRICT, Continued**

Present value of minimum lease payments for general obligation bonds, Series 2003 A, are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2007	\$ 12,940,000	\$ 2,555,575	\$ 15,495,575
2008	615,000	2,108,625	2,723,625
2009	705,000	2,093,250	2,798,250
2010	800,000	2,065,050	2,865,050
2011	905,000	2,037,050	2,942,050
2012-2016	6,335,000	9,512,436	15,847,436
2017-2021	10,305,000	7,587,750	17,892,750
2022-2026	15,655,000	4,507,000	20,162,000
2027-2028	8,145,000	617,750	8,762,750
Total	<u>\$ 56,405,000</u>	<u>\$ 33,084,486</u>	<u>\$ 89,489,486</u>

Tax-Exempt General Obligation Bonds, Election of 2002, Series 2003B

On August 27, 2003, \$8,415,000 tax-exempt general obligation bonds were delivered to refund the District's 1991 Certificates of Participation. The issue is comprised entirely of serial bonds maturing in varying amounts from May 1, 2005 through 2007, with coupon and yield rates ranging 1.25% to 4.00%. Debt service consists of interest and principal payable May 1 of each year, commencing on May 1, 2005. Net proceeds of \$8,715,399 (after payment of underwriters costs of \$84,000, insurance premiums of \$17,000, respectively) were deposited with \$300,000 of debt service funds in an irrevocable trust with an escrow agent to provide all future debt service payments on the 1991 Certificates of Participation. As a result, the 1991 Certificates of Participation are considered to be defeased and the liability for those certificates has been removed from the Statement of Net Assets.

Present value of minimum lease payments for general obligation bonds, Series 2003B, are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2007	\$ 2,200,000	\$ 88,000	\$ 2,288,000
Total	<u>\$ 2,200,000</u>	<u>\$ 88,000</u>	<u>\$ 2,288,000</u>

Taxable General Obligation Bonds, Election of 2002, Series 2003C

On May 29, 2003, \$10,240,000 in taxable general obligation bonds were delivered to advance refund the District's 1998 Certificates of Participation. The issue is comprised entirely of serial bonds maturing in varying amounts from May 1, 2005 through 2007, with coupon and yield rates ranging 1.34% to 2.63%. Debt service consists of interest and principal payable May 1 of each year, commencing on May 1, 2005. Net proceeds of \$10,112,270 (after payment of underwriters costs of \$102,400, insurance premiums of \$20,500 and a \$4,800 transfer to the building fund established with the Series 2003A bonds described previously) were deposited with \$1,270,636 of debt service funds in an irrevocable trust with an escrow agent to provide all future debt service payments on the 1998 Certificates of Participation. As a result, the 1998 Certificates of Participation are considered defeased.



**San Diego Community College District**  
**Proposition S Bond Building Fund**  
**Notes to Financial Statements, Continued**  
**For the year ended June 30, 2006**

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**5. BONDED DEBT OF THE DISTRICT, Continued**

Present value of minimum lease payments for general obligation bonds, Series 2003C, are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2007	\$ 2,630,000	\$ 69,169	\$ 2,699,169
Total	<u>\$ 2,630,000</u>	<u>\$ 69,169</u>	<u>\$ 2,699,169</u>

General Obligation Bonds, Election of 2002, Series 2005

In fiscal year 2006, the District issued the general obligation bonds, election of 2002, Series 2005 in the amount of \$244,999,901. The issue is comprised of \$229,170,000 of serial bonds maturing in varying amounts from May 1, 2015 through 2030, with coupon and yield rates ranging 3.95% to 5.00% and \$15,829,901 of capital appreciation bonds maturing in varying amounts from May 1, 2008 through 2015, with coupon and yield rates ranging 3.28% to 4.34%. The purpose of the bonds is to finance the acquisition, construction and modernization of certain property and District facilities.

Present value of minimum lease payments for general obligation bonds, Series 2005, are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2007	\$ -	\$ 11,458,500	\$ 11,458,500
2008	658,844	11,514,656	12,173,500
2009	1,082,201	11,596,299	12,678,500
2010	1,488,358	11,720,142	13,208,500
2011	1,858,747	11,889,753	13,748,500
2012-2016	16,121,751	61,640,749	77,762,500
2017-2021	43,015,000	52,231,000	95,246,000
2022-2026	78,415,000	38,193,500	116,608,500
2027-2030	102,360,000	13,584,500	115,944,500
Total	<u>\$ 244,999,901</u>	<u>\$ 223,829,099</u>	<u>\$ 468,829,000</u>

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**SUPPLEMENTAL INFORMATION**

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## INDEPENDENT AUDITORS' REPORT ON PERFORMANCE

The Board of Trustees and  
the Citizens' Bond Oversight Committee  
San Diego Community College District  
San Diego, California

We have audited the financial statements of the Proposition S Bond Building Fund (Bond Fund) of the San Diego Community College District (District) as of and for the year ended June 30, 2006 and have issued our report thereon dated September 1, 2006. Our audit was made in accordance with generally accepted auditing standards in the United States and, accordingly, included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

In connection with our audit, we also performed an audit for compliance as required in the performance requirements for the Proposition 39/Proposition S General Obligation Bond for the fiscal year ended June 30, 2006. The objective of the examination of compliance applicable to the District is to determine with reasonable assurance that:

- The proceeds of the sale of the Proposition S Bonds were only used for the purposes set forth in the ballot measure and not for any other purpose, including teacher and administrator salaries and other college operating expenses.
- The Board of Trustees of the District, in establishing the approved projects set forth in the ballot measure, evaluated the safety, class-size reduction and information technology needs of the District.

Our audit of compliance made for the purposes set forth in the preceding paragraph of this report above would not necessarily disclose all instances of noncompliance.

In our opinion, the District complied with the compliance requirements for the Proposition S Bond proceeds listed and tested above, except as noted in the Schedule of Findings and Questioned Costs section of this report.

This report is intended solely for the information of the Board of Trustees, management and the Citizens' Bond Oversight Committee and is not intended to be and should not be used by anyone other than these specific parties. However, this report is a matter of public record.

*Caporicci & Larson*

San Diego, California  
September 1, 2006

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**San Diego Community College District**  
**Proposition S Bond Building Fund**  
**Schedule of Findings and Questioned Costs**  
**For the year ended June 30, 2006**

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There were no findings or questioned costs related to the performance audit of the Bond Fund for the year ended June 30, 2006.