

San Diego Community College District

Proposition S Bond Building Fund

San Diego, California

*Financial Statements, Supplemental
Information and Independent Auditors' Reports*

For the year ended June 30, 2008

San Diego Community College District Proposition S Bond Building Fund

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San Diego Community College District Proposition S Bond Building Fund

Introduction and Citizens' Oversight Committee Member Listing

San Diego Community College District (District) is located entirely within San Diego County and consists of three two-year colleges and six continuing education centers. All three colleges are fully accredited by the Accrediting Commission for the Community and Junior Colleges of the Western Association of Schools and Colleges.

The District is governed by an elected five member Board of Trustees. The five Trustees are elected in even-numbered years to four-year terms by the voters in the District. The boundaries of the District did not change during the year ended June 30, 2008.

On November 5, 2002, by majority election of the Districts' registered voters, \$685,000,000 in general obligation bonds (Proposition S) were authorized to be issued and sold for the benefit of the District. Proceeds from the bonds are to be used for acquisition, construction, renovation, repair and modernization of certain District property and facilities and to refund or advance refund certain obligations of the District. Under the terms of Proposition S, a Citizens' Oversight Committee was established to oversee the expenditures of the Proposition S proceeds. The bonds are scheduled to be issued in four increments over a ten-year period. The first issuance and sale of general obligation bonds consisted of three series. Series 2003A and Series 2003C which closed on May 29, 2003 for a combined principal amount of \$96,585,000 and Series 2003B which closed on August 27, 2003 for a principal amount of \$8,415,000. The three series totaled \$105,000,000 and after issuance cost, refunding of a Lease Revenue Bond series and defeasement of a Certificate of Participation series, the net deposit to the Building Fund at the County Treasury was \$77,238,522. In addition to the 2003 series, the District issued Series 2005 in the amount of \$244,999,901 in fiscal year 2006.

Proposition S was a Proposition 39 bond. The passage of Proposition 39 in November 2000 amended the California Constitution to include accountability measures. Specifically, the District must conduct an annual, independent performance audit to ensure that funds have been expended only on the specific projects listed [Article XIII A, §1(b) (3) (C)] as well as an annual, independent financial audit of the proceeds from the sale of the bonds until all of the proceeds have been expended for facilities projects [Article XIII A, §1(b) (3) (D)].

Upon passage of Proposition 39, an accompanying piece of legislation, AB 1908, was also enacted, which amended the Education Code to establish additional procedures which must be followed if a District seeks approval of a bond measure pursuant to the 55% majority authorized in Proposition 39 including formation, composition and purpose of the Citizens' Bond Oversight Committee, and authorization for injunctive relief against the improper expenditure of bond revenues.

San Diego Community College District Proposition S Bond Building Fund

Introduction and Citizens' Oversight Committee Member Listing, Continued

The Citizens' Bond Oversight Committee was comprised of the following members as of June 30, 2008:

<u>Name</u>	<u>Office</u>	<u>Affiliation</u>
Bobby G. Glaser	Chair	Senior Citizen's Organization
Margaret Fulton	Member	Student Organization
Linda Caballero-Sotelo	Member	Business Organization
Harvey J. Goodfriend	Member	Taxpayer Organization
Andrew Berg	Member	Taxpayer Organization
John L. Morrell	Member	Taxpayer Organization
Jeff Marston	Member	College Advisory Board Member
Carolyn Y. Smith	Member	At Large
Robert Villarreal	Member	At Large
Pat Zaharopoulos, Esq.	Member	At Large
Rosalie Schwartz	Member	At Large
Tom Lemmon	Member	At Large
Rocky Bragg	Member	At Large
Jaime M. Barton	Member	At Large

INDEPENDENT AUDITORS' REPORT

The Board of Trustees and
the Citizens' Bond Oversight Committee
San Diego Community College District
San Diego, California

We have audited the accompanying balance sheet and statement of revenue, expenditures, and changes in fund balances for the Proposition S Bond Building Fund (Bond Fund) of the San Diego Community College District (District) as of and for the year ended June 30, 2008. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards in the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

Subsequent to the basic financial statements date of June 30, 2008 and the year then ended, the United States has entered into a Financial Credit Crisis. Although the United States Federal Government has taken actions which, at least in part, are intended to relieve and correct this Financial Credit Crisis, investments are subject to significant impairment and losses. To date, the District has not been informed and is not aware of any investment losses. Accordingly, investment losses, if any, have not been reflected in the accompanying basic financial statements.

As described in Note 1 to the financial statements, the financial statements present only the Proposition S Bond Building Fund and are not intended to, and do not, present fairly the financial position of San Diego Community College District as of June 30, 2008, and the changes in fund balance thereof for the year then ended in conformity with generally accepted accounting principles in the United States.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations and changes in fund balance for the Bond Fund of the District as of June 30, 2008, in conformity with generally accepted accounting principles in the United States.

As described in Note 2 to the basic financial statements, the District implemented Governmental Accounting Standards Board Statement No. 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues*.

Caporicci & Larson

San Diego, California
December 2, 2008

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FINANCIAL STATEMENTS

San Diego Community College District
Proposition S Bond Building Fund
Balance Sheet
June 30, 2008

ASSETS

Cash and investments	\$ 140,323,842
Accounts receivable	90,886
Total assets	\$ 140,414,728

**LIABILITIES AND
FUND BALANCES**

Liabilities:

Accounts payable and accrued liabilities	\$ 113,722
Total liabilities	113,722

Fund Balances:

Reserved for capital projects	140,301,006
Total fund balances	140,301,006
Total liabilities and fund balances	\$ 140,414,728

San Diego Community College District
Proposition S Bond Building Fund
Statement of Revenue, Expenditures, and Changes in Fund Balance
For the year ended June 30, 2008

REVENUES:

Interest income	\$ 8,037,766
Other income	563,369
Total revenues	<u>8,601,135</u>

EXPENDITURES:

Capital outlay	52,359,181
Total expenditures	<u>52,359,181</u>

REVENUES OVER (UNDER) EXPENDITURES (43,758,046)

TRANSFERS:

Transfers in	52,761,529
Transfers out	<u>(52,761,529)</u>
Total transfers	<u>-</u>

Change in net assets (43,758,046)

FUND BALANCES:

Beginning of year	<u>184,059,052</u>
End of year	<u><u>\$ 140,301,006</u></u>

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San Diego Community College District
Proposition S Bond Building Fund
Notes to Financial Statements
For the year ended June 30, 2008

1. ORGANIZATION

The San Diego Community College District (District) serves approximately 100,000 students per semester as represented by five voting districts within Greater San Diego. The District currently operates San Diego City College, Miramar College, Mesa College and the Continuing Education Centers, which provide post-secondary instruction in an array of educational classes, programs and services. The colleges offer associate's degrees in the arts and sciences, in addition to advanced and basic certificates of learning.

The accompanying financial statements present the financial position and results of activities for the District Proposition S Bond Building Fund (Bond Fund). Escrow funds, debt service funds, costs of issuance and bonded debt are not presented in the accompanying financial statements.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Presentation

The financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board and *Audits of State and Local Governmental Units* issued by the American Institute of Certified Public Accountants.

The budgetary and financial accounts of the District have been recorded and maintained in accordance with the Chancellor's Office of the California Community College's *Budget and Accounting Manual*.

Fund Structure

The Statement of Revenues, Expenditures, and Changes in Fund Balances is a statement of financial activities of the Bond Fund related to the current reporting period. Expenditures of the fund frequently include amounts for supplies, buildings, equipment, transfers to other funds, etc. Consequently, these statements do not purport to present the result of operations or the net income or loss for the period as would a statement of income for a profit-type organization.

Basis of Accounting

The Bond Fund of the District is maintained on the modified accrual basis of accounting. As such, revenues are recognized when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received or serviced or services rendered).

Budget

Budgets are based on a project basis as determined by contracts awarded and bond funds available for expenditure. Current project budget information may be obtained by contacting the Vice Chancellor - Facilities Management, 3375 Camino del Rio South, San Diego, CA 92108-6509.

San Diego Community College District
Proposition S Bond Building Fund
Notes to Financial Statements, Continued
For the year ended June 30, 2008

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Cash in County Treasury

In accordance with Education Code §41001, the District maintains its cash in the San Diego County Treasury. The County pools these funds with those of other districts in the County and invests the cash. Interest earned is deposited quarterly into participating funds.

Cash in the County Treasury is recorded at cost, which approximates fair value, in accordance with the requirements of GASB Statement No. 31.

Capital Assets and Long-Term Debt

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with the Bond Fund are determined by its measurement focus. The Bond Fund is accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered a measure of "available spendable resources". Thus, the capital assets and long-term liabilities associated with the Bond Fund are accounted for in the financial statements of the District and are not included in the accompanying financial statements.

Reservations of Fund Balances

The Bond Fund balances have been reserved for capital projects. Reservations were created to either (1) satisfy legal covenants that require a portion of the fund balances to be segregated for a specific purpose or (2) identify the portion of the fund balances that have been appropriated for contractual commitments.

Use of Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities. In addition, estimates affect the reported amount of expenses. Actual results could differ from these estimates and assumptions.

Implementation of New GASB Pronouncement

In fiscal year 2008, the District adopted the following Governmental Accounting Standards Board Statement:

- *GASB Statement No. 48, Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues*

GASB Statement No. 48 improves financial reporting by establishing consistent measurement, recognition, and disclosure requirements that apply to both governmental and business-type activities. This Statement also improves the usefulness of financial reporting by requiring that specific relevant disclosures be made to inform financial statement users about the unavailability of future revenues that have been pledged or sold.

San Diego Community College District
Proposition S Bond Building Fund
Notes to Financial Statements, Continued
For the year ended June 30, 2008

3. CASH AND INVESTMENTS

The District maintains its cash in the San Diego County Treasury as part of the common investment pool. At June 30, 2008, the carrying value was \$140,323,842. The County is restricted by Government Code §53635 pursuant to §53601 to invest in time deposits, U.S. Government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit and repurchase or reverse repurchase agreements.

See the District's basic financial statements for disclosures related to cash and investments and the related risk disclosures.

4. CONSTRUCTION COMMITMENTS

In addition to construction amounts included in the financial statements, the District has construction commitments of approximately \$100,878,631 as of June 30, 2008.

5. BONDED DEBT OF THE DISTRICT

The District received authorization at an election held on November 5, 2002, by more than fifty-five percent of the votes cast by eligible voters within the District, to issue general obligation bonds not to exceed \$685,000,000 under Proposition 39. These bonds are issued in multiple series as general obligations of the District and therefore are not included in the accompanying financial statements. The following information is provided for purposes of additional analysis only.

Schedule of changes in General Obligation Bonds for 2008

	Balance at June 30, 2007	Additions	Deletions	Balance at June 30, 2008	Due within One Year	Due in More Than One Year
General Obligation Bonds:						
2003 Series A	\$ 43,465,000	\$ -	\$ (615,000)	\$ 42,850,000	\$ 705,000	\$ 42,145,000
2005 Series	244,999,901	-	(658,844)	244,341,057	1,082,200	243,258,857
	<u>\$ 288,464,901</u>	<u>\$ -</u>	<u>\$ (1,273,844)</u>	<u>\$ 287,191,057</u>	<u>\$ 1,787,200</u>	<u>\$ 285,403,857</u>

San Diego Community College District
Proposition S Bond Building Fund
Notes to Financial Statements, Continued
For the year ended June 30, 2008

5. BONDED DEBT OF THE DISTRICT, Continued

Tax-Exempt General Obligation Bonds, Election of 2002, Series 2003A

On May 29, 2003, \$86,345,000 in tax-exempt general obligation bonds (Series 2003A) were delivered to refund the District's Series 2000B Lease Revenue Bonds and to establish a project fund for the acquisition, construction, renovation, repair and modernization of certain District property and facilities. The issue consists of several serial bonds and a term bond. The serial bonds (\$71,195,000) mature in varying amounts from May 1, 2005 through 2024, with coupon rates ranging 3% to 5% and yield rates ranging 0.95% to 4.32%. The remaining \$15,150,000 term bond matures on May 1, 2028 with a 5% coupon rate and yield rate of 4.39%. Debt service consists of interest and principal payable May 1 of each year, commencing on May 1, 2005.

Bond proceeds, net of related issuance costs, were deposited with the trustee for establishment of the building fund, a debt service fund and refunding of the Series 2000B Lease Revenue Bonds. The District had used the original proceeds of the Series 2000B Lease Revenue Bonds to finance the acquisition and construction of new buildings and the renovation of previously existing buildings.

The bonds are solely payable from *ad valorem* property taxes levied. The District pledged all *ad valorem* property tax levied and collected to repay the outstanding principals and interest of the Tax-Exempt General Obligation Bonds, Election of 2002, Series 2003A. Total principal and interest remaining on the bonds is \$71,270,787, payable through 2028.

Present value of minimum lease payments for general obligation bonds, Series 2003 A, are as follows:

Year Ending June 30,	Principal	Interest	Total
2009	\$ 705,000	\$ 2,093,250	\$ 2,798,250
2010	800,000	2,065,050	2,865,050
2011	905,000	2,037,050	2,942,050
2012	1,010,000	2,003,112	3,013,112
2013	1,130,000	1,962,713	3,092,713
2014-2018	7,770,000	8,871,862	16,641,862
2019-2023	12,265,000	6,509,750	18,774,750
2024-2028	18,265,000	2,878,000	21,143,000
Total	\$ 42,850,000	\$ 28,420,787	\$ 71,270,787

San Diego Community College District
Proposition S Bond Building Fund
Notes to Financial Statements, Continued
For the year ended June 30, 2008

5. BONDED DEBT OF THE DISTRICT, Continued

General Obligation Bonds, Election of 2002, Series 2005

On October 19, 2005, the District issued the general obligation bonds, election of 2002, Series 2005 in the amount of \$244,999,901. The issue is comprised of \$229,170,000 of serial bonds maturing in varying amounts from May 1, 2015 through 2030, with coupon and yield rates ranging 3.95% to 5.00% and \$15,829,901 of capital appreciation bonds maturing in varying amounts from May 1, 2008 through 2015, with coupon and yield rates ranging 3.28% to 4.34%. The purpose of the bonds is to finance the acquisition, construction and modernization of certain property and District facilities.

The bonds are solely payable from *ad valorem* property taxes levied. The District pledged all *ad valorem* property tax levied and collected to repay the outstanding principals and interest of the Tax-Exempt General Obligation Bonds, Election of 2002, Series 2005. Total principal and interest remaining on the bonds is \$445,197,000, payable through 2030.

Present value of minimum lease payments for general obligation bonds, Series 2005, are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2009	\$ 1,082,200	\$ 11,596,300	\$ 12,678,500
2010	1,488,358	11,720,142	13,208,500
2011	1,858,747	11,889,753	13,748,500
2012	2,213,869	12,104,631	14,318,500
2013	2,539,482	12,364,018	14,903,500
2014-2018	25,108,401	59,233,599	84,342,000
2019-2023	55,655,000	47,625,250	103,280,250
2024-2028	96,505,000	29,915,500	126,420,500
2029-2030	57,890,000	4,406,750	62,296,750
Total	<u>\$ 244,341,057</u>	<u>\$ 200,855,943</u>	<u>\$ 445,197,000</u>

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SUPPLEMENTAL INFORMATION

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INDEPENDENT AUDITORS' REPORT ON PERFORMANCE

The Board of Trustees and
the Citizens' Bond Oversight Committee
San Diego Community College District
San Diego, California

We have audited the financial statements of the Proposition S Bond Building Fund (Bond Fund) of the San Diego Community College District (District) as of and for the year ended June 30, 2008 and have issued our report thereon dated December 2, 2008. Our audit was made in accordance with generally accepted auditing standards in the United States and, accordingly, included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

In connection with our audit, we also performed an audit for compliance as required in the performance requirements for the Proposition 39/Proposition S General Obligation Bond for the fiscal year ended June 30, 2008. The objective of the examination of compliance applicable to the District is to determine with reasonable assurance that:

- The proceeds of the sale of the Proposition S Bonds were only used for the purposes set forth in the ballot measure and not for any other purpose, including teacher and administrator salaries and other college operating expenses.
- The Board of Trustees of the District, in establishing the approved projects set forth in the ballot measure, evaluated the safety, class-size reduction and information technology needs of the District.

Our audit of compliance made for the purposes set forth in the preceding paragraph of this report above would not necessarily disclose all instances of noncompliance.

In our opinion, the District complied with the compliance requirements for the Proposition S Bond proceeds listed and tested above, except as noted in the Schedule of Findings and Questioned Costs attached to this report.

This report is intended solely for the information of the Board of Trustees, management and the Citizens' Bond Oversight Committee and is not intended to be and should not be used by anyone other than these specific parties. However, this report is a matter of public record and its distribution is not limited.

Caporicci & Larson

San Diego, California
December 2, 2008

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San Diego Community College District
Proposition S Bond Building Fund
Schedule of Findings and Questioned Costs
For the year ended June 30, 2008

There were no findings or questioned costs related to the performance audit of the Bond Fund for the year ended June 30, 2008.